

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** PCB THSS 14-05 Transportation Facility Designations

**SPONSOR(S):** Transportation & Highway Safety Subcommittee

**TIED BILLS:** **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Transportation & Highway Safety Subcommittee		Johnson	Miller

### SUMMARY ANALYSIS

State law provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities, nor does the law require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The bill makes the following designations and directs the Department of Transportation (DOT) to erect suitable markers:

- Miami-Dade County-Reverend John A. Ferguson Street, Sergeant Carl Mertes Street, Detective Sergeant Steven E. Bauer Street, Sergeant Lynette Hodge Street, Full Gospel Assembly Street, Ebenezer Christian Academy Street, Bishop Abe Randall Boulevard, Jacob Fleishman Street, Bishop Isaiah S. Williams, Jr., Street, Reverend Winer Maxi Street, Belen Presidents Way, Arthur & Polly Mays Memorial Highway, Lourdes Guzman-DeJesus Street, Wellness Way, Betty Pino Way, Sabre Way, Pastor Jocelyne Bouchette Street and Gerbuns Agustin Avenue.
- Volusia County-David G. Ledgerwood Memorial Highway and Fred Karl Memorial Highway.
- Bay County-Lieutenant Colonel Carl John Luksic Memorial Highway.
- Hillsborough County-C. Blythe Andrews Road, Roland Manteiga Road, and RADM LeRoy Collins, Jr., Veterans Expressway.
- Broward County-The Honorable Dale G. Bennett Boat Ramp.
- Gadsden County-James Harold Thompson Highway and Julia Munroe Woodward Highway.
- Jefferson County-Trooper James Herbert Fulford, Jr., Memorial Highway.
- Taylor County-SP4 Billy Jacob Hartsfield Bridge.
- Walton County-Dr. Martin Luther King, Jr., Avenue.
- St. Johns County-Ponce de Leon Bridge.
- Okaloosa County-Walter Francis Spence Parkway.
- Lake County-Specialist Alexander Miller Memorial Highway, Sergeant Jess Thomas Memorial Highway, Staff Sergeant Michael A. Bock Memorial Highway, and Specialist Ronald Gaffney Memorial Highway.
- Miami-Dade and Monroe Counties-Purple Heart Trail.
- Lee County-Henry Ford Bridge.
- Orange County-Bessie Coleman Street, Robert Pittman, Jr., Road, and Historic Pine Castle Station.
- Monroe County-Indian Key Irving R. Eyster Bridge.
- Gulf County-Gulf County Veterans Memorial Highway.
- Brevard County-Dr. Martin Luther King, Jr., Memorial Highway.

The bill also authorizes a private entity to erect a memorial near the Sunshine Skyway Bridge for those who died when a ship collided with the bridge in 1980.

The bill has an estimated negative fiscal impact of approximately \$43,000; which is the cost to DOT to erect the markers specified in the bill.

The bill has an effective date of July 1, 2014.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

##### Current Situation

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The statute requires DOT to place a marker at each termini or intersection of an identified road or bridge, and to erect other markers it deems appropriate for the transportation facility. The statute also provides that a city or county must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

Reverend John A. Ferguson was the founder and long-time pastor of Second Baptist Church in Miami-Dade County. He passed away on July 26, 2012.

Lieutenant Colonel Carl John Luksic, USAF, served in World War II, the Korean War, and the Vietnam War. He was a Prisoner of War during World War II. He passed away on May 24, 2009.

C. Blythe Andrews was a newspaperman, businessman, fraternal leader, and civic leader in the Tampa community. He passed away on April 2, 1977.

Roland Manteiga was in charge of the La Gaceta newspaper from 1961 until 1998. He was also active in the Tampa community. He passed away on September 25, 1998.

Sergeant Carl Mertes was a North Miami police officer killed in the line of duty on November 6, 1980.

Detective Sergeant Steven E. Bauer was a North Miami police officer killed while working off duty on January 3, 1992.

Sergeant Lynette Hodge was a North Miami police officer killed in a vehicle accident on November 16, 1993.

Full Gospel Assembly is a church founded in Miami on February 6, 1983.

Ebenezer Christian Academy is a Christian school in Miami founded in 1992.

Bishop Abe Randall is pastor of St. Matthews Free Will Baptist Church in Miami, where he has served for 44 years.

Jacob Fleishman founded Jacob Fleishman Cold Storage in Miami, a fourth-generation family business.

Bishop Isaiah S. Williams, Jr., was the founder and senior pastor of Jesus People Ministries Church International, Inc., in Miami. He passed away on July 2, 2009.

The Honorable Dale G. Bennett was the mayor of Hialeah and an Everglades conservationist. He passed away in 1997.

Reverend Wilner Maxi is pastor of Emmanuel Haitian Baptist Church in Miami-Dade County.

James Harold Thompson was a member of the Florida House of Representatives from Gadsden County and served as Speaker from 1985 to 1986.

Trooper James Herbert Fulford, Jr., was a Florida Highway Patrol trooper killed in the line of duty on February 1, 1992.

SP4 Billy Jacob Hartsfield died in a plane crash in South Vietnam on February 12, 1970.

Belen Presidents Way honors the eight presidents who have served as president of Belen Jesuit Preparatory School.

Dr. Martin Luther King, Jr., was a civil rights leader. He was killed on April 4, 1968.

Juan Ponce de Leon was a Spanish explorer instrumental in the discovery of Florida by Europeans in 1513.

RADM LeRoy Collins, Jr., was a Rear Admiral in the Navy Reserve, a prominent businessman and civic leader, and the former Executive Director of the Florida Department of Veterans Affairs. He passed away on July 29, 2010.

Arthur & Polly Mays founded a school in Miami-Dade County. The Arthur & Polly Mays Conservancy of the Arts is named after them.

Lourdes Guzman-DeJesus was fatally shot and killed on her school bus in Miami Dade County on November 20, 2012.

Fred Karl served in the Florida House of Representatives, Florida Senate and as a justice of the Florida Supreme Court. He also served as the Hillsborough County Attorney and County Manager. He passed away on March 7, 2013.

Julia Munroe Woodward was a life-long resident of Quincy, who contributed her time, talent, and resources for the betterment of her community. She passed away on December 9, 2012.

Walter Francis Spence served as President of the Niceville/Valparaiso Chamber of Commerce, a member of the Mid-Bay Bridge Authority and currently serves as a member of the Okaloosa-Walton Metropolitan Planning Organization and the Okaloosa County's Defense Support Initiative Group.

Specialist Alexander Miller died in Afghanistan on July 31, 2009. He is buried in Arlington National Cemetery.

The proposed designation for Wellness Way is for a street that serves several groups of healthcare facilities.

Sergeant Jess Thomas was killed in Vietnam on February 9, 1968.

Staff Sergeant Michael A. Bock died in Afghanistan in August 2010.

Specialist Ronald Gaffney was killed in Vietnam on February 19, 1965.

Purple Heart Trail honors those who have received purple hearts.

Betty Pino was a well-known personality on Univision Radio who recently passed away.

Sabre Way is in honor of St. Brendan High School whose mascot is the Sabres.

Henry Ford was an American industrialist and the founder of the Ford Motor Company.

Bessie Coleman was the first African American woman with a pilot's license. She died in Jacksonville on April 30, 1926.

Robert Pittman, Jr., was active in Florida's citrus industry. He is a member of the Florida Citrus Hall of Fame.

Pine Castle is a development in Orange County that was originally settled in 1870.

Pastor Jocelyne Bouchette is the pastor of Jeune Jesus Miracle in Miami-Dade County.

Gerbuns Augustin resided in Miami-Dade County and suffered from sickle cell anemia. He passed away on September 26, 2010.

Irving R. Eyster was a resident of Islamorada, widely known for his work to preserve Indian Key and Florida Keys artifacts and shared his knowledge and passion for Florida Keys history.

Gulf County Veterans Memorial Highway honors the military veterans of Gulf County.

### Proposed Changes

The bill makes the following honorary designations:

- That portion of S.R. 992/S.W. 152<sup>nd</sup> Street/Coral Reef between SR 821/Homestead Extension of the Florida Turnpike and S.W. 99<sup>th</sup> Court in Miami-Dade County as "Reverend John A. Ferguson Street."
- That portion of U.S. 98/S.R. 30A/Tyndall Parkway between County Road 2327/Transmitter Road and S.R. 22 in Bay County as "Lieutenant Colonel Carl John Luksic, USAF, Memorial Highway."
- That portion of 21<sup>st</sup> Avenue between 26<sup>th</sup> Street and S.R. 585/22<sup>nd</sup> Street in Hillsborough County as "C. Blythe Andrews Road."
- That portion of Palm Avenue between N. 15<sup>th</sup> Street and S.R. 45/N. Nebraska Avenue in Hillsborough County as "Roland Manteiga Road."
- That portion of S.R. 922/N.E. 125<sup>th</sup> Street between N.E. 8<sup>th</sup> Avenue and N.E. 9<sup>th</sup> Avenue in Miami-Dade County as "Sergeant Carl Mertes Street."
- That portion of N.E. 126<sup>th</sup> Street between N.E. 8<sup>th</sup> Avenue and N.E. 9<sup>th</sup> Avenue in Miami-Dade County as "Detective Sergeant Steven E. Bauer Street."
- That portion of N.E. 127<sup>th</sup> Street between N.E. 8<sup>th</sup> Avenue and N.E. 9<sup>th</sup> Avenue in Miami Dade County as "Sergeant Lynette Hodge Street."
- That portion of N.W. 40<sup>th</sup> Street between N.W. 2<sup>nd</sup> Avenue and N.W. 5<sup>th</sup> Avenue in Miami-Dade County as "Full Gospel Assembly Street."
- That portion of N.W. 39<sup>th</sup> Street between N.W. 2<sup>nd</sup> Avenue and N.W. 3<sup>rd</sup> Avenue in Miami-Dade County as "Ebenezer Christian Academy Street."
- That portion of N.W. 67<sup>th</sup> Street between N.W. 2<sup>nd</sup> Avenue and N.W. 4<sup>th</sup> Avenue in Miami-Dade County as "Bishop Abe Randall Boulevard."
- That portion of S.R. 934/N.W. 81<sup>st</sup> Street between U.S. 441/S.R. 7/N.W. 7<sup>th</sup> Avenue and N.W. 12<sup>th</sup> Avenue in Miami-Dade County as "Jacob Fleishman Street."
- That portion of S.R. 860/Miami Gardens Drive/N.W. 183<sup>rd</sup> Street between S.R. 817/N.W. 27<sup>th</sup> Avenue and N.W. 42<sup>nd</sup> Avenue in Miami-Dade County as "Bishop Isaiah S. Williams, Jr. Street."
- Boat ramp number 8 located at mile marker 40.7 on Interstate 75/State Road 93/Alligator Alley in Broward County as "The Honorable Dale G. Bennett Boat Ramp."
- That portion of N.E. 73<sup>rd</sup> Street between N.E. 2<sup>nd</sup> Avenue and N.E. 3<sup>rd</sup> Court in Miami-Dade County as "Reverend Winer Maxi Street."
- That portion of U.S. 90/State Road 10 between Gretna and Chattahoochee in Gadsden County as "James Harold Thompson Highway."
- That portion of I-10/S.R. 8 from mile post 232 to mile post 233 in Jefferson County as "Trooper James Herbert Fulford, Jr., Memorial Highway."

- Bridge number No. 380047 on U.S. 98/S.R. 30 over the Aucilla River in Taylor County as “SP4 Billy Jacob Hartsfield Bridge.”
- That portion of U.S. 41/S.R. 90/Tamiami Trail/S.W. 8<sup>th</sup> Street from S.W. 127<sup>th</sup> Avenue to S.W. 132<sup>nd</sup> Avenue in Miami-Dade County as “Belen Presidents Way.”
- That portion of U.S. 90/S.R. 10 between N. 5<sup>th</sup> Street and N. Norwood Road in Walton County as “Dr. Martin Luther King, Jr., Avenue.”
- Bridge No. 780075 on U.S.1/S.R. 5/Ponce de Leon Boulevard over the San Sebastian River in St. Johns County as “Ponce de Leon Bridge.”
- That portion of S.R. 589 and S.R. 568/Veterans Expressway between S.R. 60/Courtney Campbell Causeway and S.R. 597/Dale Mabry Highway as “RADM LeRoy Collins, Jr., Veterans Expressway.”
- That portion of U.S. 1/S.R. 5/South Dixie Highway between S.W. 220<sup>th</sup> Street and S.W. 216<sup>th</sup> Street in Miami-Dade County as “Arthur & Polly Mays Memorial Highway.”
- That portion of U.S. 1/S.R. 5/South Dixie Highway between S.W. 296<sup>th</sup> Street and S.W. 288<sup>th</sup> Street in Miami-Dade County as “Lourdes Guzman-DeJesus Street.”
- That portion of S.R. 40 between the City of Ormond Beach and the Lake County Line in Volusia County as “Fred Karl Memorial Highway.”
- Upon completion of construction, S.R. 269 between U.S. 90/S.R. 10 and S. R. 12 in Gadsden County as “Julia Munroe Woodward Highway.”
- That portion of S.R. 293/Mid-Bay Bridge Extension between the Mid-Bay Bridge Toll Plaza and State Road 85 in Okaloosa County as “Walter Francis Spence Parkway.”
- That portion of S.R. 50 from U.S. 27 to Hancock Road in Lake County as “Specialist Alexander Miller Memorial Highway.”
- That portion of N.W. 77<sup>th</sup> Avenue between Miami Lakes Drive/N.W. 154<sup>th</sup> Street and N.W. 146<sup>th</sup> Street in Miami-Dade County as “Wellness Way.”
- That portion of S.R. 50 between the Sumter County Line and Lee Road in Lake County as “Sergeant Jess Thomas Memorial Highway.”
- That portion of S.R. 44 between S.R. 44/County Road 44/Main Street and U.S. 27/S.R. 25/14<sup>th</sup> Street in Lake County as Staff Sergeant Michael A. Bock Memorial Highway.
- That portion of S.R. 50 between S.R. 33 and County Road 565A in Lake County as “Specialist Ronald A. Gaffney Memorial Highway.”
- That portion of U.S. 1 between Florida City in Miami-Dade County and Key Largo in Monroe County as “Purple Heart Trail.”
- That portion of U.S. 41/S.R. 90/Tamiami Trail/S.W. 8<sup>th</sup> Street between S.W. 37<sup>th</sup> Avenue and Ponce de Leon Boulevard in Miami-Dade County as “Betty Pino Way.”
- That portion of S.W. 87<sup>th</sup> Avenue between Coral Way and S.W. 32<sup>nd</sup> Street in Miami-Dade County as “Sabre Way.”
- Bridge No. 120002 over the Caloosahatchee River on U.S. 41/S.R. 45/Cleveland Avenue in Lee County is designated as “Henry Ford Bridge.”
- That portion of Washington Street between S.R. 423/North John Young Parkway and S.R. 526/North Crystal Lake Drive in Orange County as “Bessie Coleman Street.”
- That portion of S.R. 436 between Sheeler Avenue and the Seminole County Line in Orange County as “Robert Pittman, Jr., Road.”
- The Southbound SunRail Stop near Sand Lake Road in Orange County as “Historic Pine Castle Station.”<sup>1</sup>
- That portion of N.W. 112<sup>th</sup> Street between N.W. 6<sup>th</sup> Avenue and N.W. 8<sup>th</sup> Avenue in Miami-Dade County as “Pastor Jocelyne Bouchette Street.”
- That portion of N.E. 8<sup>th</sup> Avenue between 135<sup>th</sup> Street and 131<sup>st</sup> Street in Miami-Dade County as “Gerbuns Augustin Avenue.”
- Bridge No. 900095 on U.S.1/S.R. 5 in Monroe County as “Indian Key Irving R. Eyster Bridge.”
- That portion of SR. 71 between the northern boundary of 1000 Cecil G. Costin, Sr., Boulevard, at the Gulf County Courthouse, and the Calhoun County Line in Gulf County as “Gulf County Veterans Memorial Highway.”

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<sup>1</sup> The State Department of Transportation will operate SunRail for the first seven years of operation, after which the local governments will take over operations.

- That portion of S.R. 50/Fiske Boulevard located within the corporate limits of the City of Cocoa in Brevard County as “Dr. Martin Luther King, Jr., Memorial Highway.”

The bill directs DOT to erect suitable markers designating each of the above designations.

The bill also allows DOT to permit the erection by a private entity of a suitable marker in the wayside park on the north end of the Sunshine Skyway Bridge in memory of those who died on May 9, 1980, when the MV Summit Venture collided with the bridge. The type of marker and its location is subject to DOT approval. The private entity is responsible for all costs of the marker and its installation. The private entity is also to provide an annual renewable bond, an irrevocable letter of credit, or another form of security as approved by DOT’s comptroller, for the purpose of securing the cost of removal of the monument and any modifications made to the site as part of the placement of the monument should DOT determine it is necessary to remove or relocate the monument.

The bill has an effective date of July 1, 2014.

**B. SECTION DIRECTORY:**

- Section 1 Designates Reverend John A. Ferguson Street; directs DOT to erect suitable markers.
- Section 2 Designates Lieutenant Colonel Carl John Luksic, USAF, Memorial Highway; directs DOT to erect suitable markers.
- Section 3 Designates C. Blythe Andrews Road; directs DOT to erect suitable markers.
- Section 4 Designates Roland Manteiga Road; directs DOT to erect suitable markers.
- Section 5 Designates Sergeant Carl Mertes Street; directs DOT to erect suitable markers.
- Section 6 Designates Detective Sergeant Steven E. Bauer Street; directs DOT to erect suitable markers.
- Section 7 Designates Sergeant Lynette Hodge Street; directs DOT to erect suitable markers.
- Section 8 Designates Full Gospel Assembly Street; directs DOT to erect suitable markers.
- Section 9 Designates Ebenezer Christian Academy Street; directs DOT to erect suitable markers.
- Section 10 Designates Bishop Abe Randall Boulevard; directs DOT to erect suitable markers.
- Section 11 Designates Jacob Fleishman Street; directs DOT to erect suitable markers.
- Section 12 Designates Isaiah S. Williams, Jr., Street; directs DOT to erect suitable markers.
- Section 13 Designates the Honorable Dale G. Bennett boat ramp; directs DOT to erect suitable markers.
- Section 14 Designates Reverend Winer Maxi Street; directs DOT to erect suitable markers.
- Section 15 Designates James Harold Thompson Highway; directs DOT to erect suitable markers.
- Section 16 Designates Trooper James Herbert Fulford, Jr., Memorial Highway; directs DOT to erect suitable markers.
- Section 17 Designates SP4 Billy Jacobs Hartsfield Bridge; directs DOT to erect suitable markers.
- Section 18 Designates Belen President’s Way; directs DOT to erect suitable markers.

- Section 19 Designates Dr. Martin Luther King, Jr., Avenue; directs DOT to erect suitable markers.
- Section 20 Designates Ponce de Leon Bridge; directs DOT to erect suitable markers.
- Section 21 Designates RADM LeRoy Collins, Jr., Veterans Expressway; directs DOT to erect suitable markers.
- Section 22 Designates Arthur & Polly Mays Memorial Highway; directs DOT to erect suitable markers.
- Section 23 Designates Lourdes Guzman De-Jesus Street; directs DOT to erect suitable markers.
- Section 24 Designates Fred Karl Memorial Highway; directs DOT to erect suitable markers.
- Section 25 Designates Julia Munroe Woodward Highway; directs DOT to erect suitable markers.
- Section 26 Designates Walter Francis Spence Parkway; directs DOT to erect suitable markers.
- Section 27 Designates Specialist Alexander Miller Memorial Highway; directs DOT to erect suitable markers.
- Section 28 Designates Wellness Way; directs DOT to erect suitable markers.
- Section 29 Designates Sergeant Jess Thomas Memorial Highway; directs DOT to erect suitable markers.
- Section 30 Designates Staff Sergeant Michael A. Bock Memorial Highway, directs DOT to erect suitable markers.
- Section 31 Designates Ronald A. Gaffney Memorial Highway; directs DOT to erect suitable markers.
- Section 32 Designates Purple Heart Trail; directs DOT to erect suitable markers.
- Section 33 Designates Betty Pino Way, directs DOT to erect suitable markers.
- Section 34 Designates Sabre Way; directs DOT to erect suitable markers.
- Section 35 Designates Henry Ford Bridge; directs DOT to erect suitable markers.
- Section 36 Designates Bessie Coleman Street; directs DOT to erect suitable markers.
- Section 37 Designates Robert Pittman, Jr., Road; directs DOT to erect suitable markers.
- Section 38 Designates Historic Pine Castle Station; directs DOT to erect suitable markers.
- Section 39 Designates Pastor Jocelyne Bouchette Street; directs DOT to erect suitable markers.
- Section 40 Designates Gerbuns Augustin Avenue, directs DOT to erect suitable markers.
- Section 41 Designates Indian Key Irving R. Eyster Bridge; directs DOT to erect suitable markers.
- Section 42 Designates Gulf County Veterans Memorial Highway; directs DOT to erect suitable markers.

- Section 43 Designates Dr. Martin Luther King, Jr., Memorial Highway; directs DOT to erect suitable makers.
- Section 44 Authorizes a private entity to erect a memorial marker in the wayside park on the north end of the Sunshine Skyway Bridge.
- Section 45 Provides an effective date.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

DOT will incur costs of approximately \$43,000 (from the State Transportation Trust Fund) for erecting markers for the designations. This is based on the assumption that two markers for each designation will be erected at a cost of \$500 per marker. DOT will also incur the recurring costs of maintaining these signs over time, and for future replacement of the signs as necessary

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

### D. FISCAL COMMENTS:

None.

## III. COMMENTS

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

### B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

Comments

The C. Blythe Andrews Road and Roland Manteiga Road, Detective Sergeant Steven E. Bauer Street, Sergeant Lynette Hodge Street, Full Gospel Assembly Street, Ebenezer Christian Academy Street, Bishop Abe Randall Boulevard, Reverend Wilner Maxi Street, Pastor Jocelyne Bouchette Street, and Gerbuns Augustin Street designations are not on the State Highway System.

Portions of the designation for the Juan Armando Torga, Jr., Intersection is not on the State Highway System.

A Jacob Fleishman Street was previously designated in Miami-Dade County in 2012.<sup>2</sup> This designation appears to be for the same person.

**IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES**

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<sup>2</sup> Section 19, ch. 2012-228, L.O.F.  
**STORAGE NAME:** pcb05.THSS  
**DATE:** 3/14/2014